1	BEFORE THE						
2	ILLINOIS COMMERCE COMMISSION						
3	IN THE MATTER OF: )						
4	) THE DEPARTMENT OF TRANSPORTATION )						
5	OF THE STATE OF ILLINOIS, for ) and on behalf of the PEOPLE OF ) THE STATE OF ILLINOIS, )						
6	)						
7	Petitioner, )						
8	vs. ) Nos. $T11-0100$ ) $T11-0104$						
9	BNSF RAILWAY, a/k/a BURLINGTON ) T11-0112 NORTHERN SANTA FE RAILWAY ) COMPANY and UNKNOWN OWNERS, )						
10	)						
11	Respondents. )						
12	Petition for approval of the ) taking or damaging of certain ) property owned by a common )						
13	transportation carrier in ) DuPage County, Illinois, by )						
14	exercising the right of ) eminent domain. )						
15	Chicago, Illinois						
16	September 8, 2011						
17	Met, pursuant to adjournment, at 1:30 p.m.						
18	BEFORE:						
19	Ms. Latrice Kirkland-Montaque,						
20	Administrative Law Judge						
21							

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	Jean M. Plomin, CSR, RPR
22	License No. 084-003728

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- 1 (Whereupon, IDOT Exhibit
- Nos. 1-4 were marked for
- identification.)
- 4 JUDGE KIRKLAND-MONTAQUE: By the power vested
- 5 in me by the State of Illinois and the Illinois
- 6 Commerce Commission, I now call Docket Nos. T11-0100,
- 7 T11-0104 and T11-0112 for hearing -- I'm sorry --
- 8 consolidated for hearing. This is in the matter of
- 9 the Department of Transportation of the State of
- 10 Illinois versus the BNSF Railway Company, also known
- 11 as Burlington Northern Santa Fe Railway Company, as
- 12 respondents. And we are here on petitions for the
- 13 approval of the taking or damaging of certain
- 14 properties owned by a common transportation carrier
- in DuPage County, Illinois, by exercising the right
- 16 of eminent domain.
- May I have appearances, please,
- 18 starting with IDOT.
- 19 MR. FELDER: Thank you, Judge. Good afternoon.
- 20 For the record, my name is Douglas Felder,
- 21 F-e-l-d-e-r. I'm appearing as attorney on behalf of
- 22 the petitioner, the Department of Transportation. My

- 1 address is 203 North LaSalle Street, Suite 2300,
- 2 Chicago, 60601. And my phone number is
- $3 \quad (312) \quad 634 3509.$
- 4 JUDGE KIRKLAND-MONTAQUE: Okay. BNSF.
- 5 MR. PRENDERGAST: Good afternoon, your Honor.
- 6 Bob Prendergast from the law firm of Daley Mohan
- 7 Groble, 55 West Monroe Street, Suite 1600, Chicago,
- 8 60603. My phone number is (312) 422-0799. And I'm
- 9 here on behalf of BNSF Railway Company. And with me
- 10 today is the manager of public projects, Mr. French
- 11 Thompson.
- 12 JUDGE KIRKLAND-MONTAQUE: Okay. Staff.
- MR. VERCRUYSSE: Thank you, your Honor. Brian
- 14 Vercruysse, V-e-r-c-r-u-y-s-s-e, representing
- 15 Commerce Commission Staff with an address of 527 East
- 16 Capitol Avenue, Springfield, Illinois. Phone number,
- 17 (312) 636-7760.
- 18 Your Honor, with us today also is
- 19 IDOT's new in-house counsel. Gloria Camarena has
- 20 left the Department for the CTA. So make an
- 21 appearance, please, Ngozi.
- MS. OKORAFOR: Yes. It's a tough name.

- 1 MR. VERCRUYSSE: I apologize.
- 2 MS. OKORAFOR: My name is Ngozi Okorafor. And
- 3 I am now, as stated, Assistant Chief Counsel for the
- 4 Illinois Department of Transportation. Address is
- 5 the James R. Thompson Center, Suite 6-600, Chicago,
- 6 Illinois, 60601. Telephone number, (312) 793-3517.
- JUDGE KIRKLAND-MONTAQUE: Could you please
- 8 spell your name for the record.
- 9 MS. OKORAFOR: Sure. It's N -- my first name
- is N-g-o-z-i; and then my last name is
- 11 0-k-o-r-a-f-o-r.
- 12 JUDGE KIRKLAND-MONTAQUE: Okay. Thank you.
- 13 All right. Mr. Felder, I guess I will
- 14 turn the floor over to you.
- 15 Are you going to have any witnesses
- 16 testify today?
- 17 MR. FELDER: Yes. Ms. Lin Li will testify on
- behalf of the Department of Transportation.
- 19 JUDGE KIRKLAND-MONTAQUE: Why don't you stand
- 20 and raise your right hand.
- 21 (Witness sworn.)
- JUDGE KIRKLAND-MONTAQUE: You may be seated.

- 1 And I'll turn it over to you,
- 2 Mr. Felder.
- 3 MR. FELDER: Thank you, your Honor.
- 4 I think you have in front of you
- 5 several documents that were previously submitted as
- 6 exhibits. And we just wanted to make sure that they
- 7 would be marked I think in the order that they're
- 8 presented to you. The aerial photograph should be
- 9 Petitioner's Exhibit 1. And then there's three plats
- 10 with colored marking on them, and that should be
- 11 Exhibits 2, 3 and 4. Again, those are just the hard
- 12 copies of what was submitted by e-mail last week.
- 13 JUDGE KIRKLAND-MONTAQUE: Okay. I have them.
- 14 I have both copies actually.
- MR. FELDER: Okay. And with that, I would call
- 16 Ms. Lin Li as our witness. But if I could make maybe
- 17 a brief statement --
- 18 JUDGE KIRKLAND-MONTAQUE: Sure. Go ahead.
- 19 MR. FELDER: -- just to give you, your Honor,
- 20 somewhat of an overview of the project involved and
- 21 the testimony relating to the project and the
- 22 acquisition of this property from the BNSF Railroad.

- 1 If you look at -- well, before we do
- 2 that, the Department of Transportation is undertaking
- 3 to improve Illinois Route 59 near Naperville,
- 4 Illinois, sometime in the near future. Plans have
- 5 been underway. And the property -- it needs a number
- of properties to make this improvement including the
- 7 property that's the subject of this action, which are
- 8 essentially three differently designated properties
- 9 that are owned by the BNSF Railway. And the
- 10 property, of course, is located where the BNSF
- 11 Railway intersects with Illinois 59 in this area of
- 12 DuPage, County.
- There's currently an existing
- 14 underpass or overpass. It's a grade separation, if
- 15 you will, where the railroad passes over Illinois 59.
- 16 On the west side of Illinois 59 -- and if you look at
- 17 what's marked the aerial photograph which is
- 18 Petitioner's Exhibit 1, if you look at that aerial
- 19 photograph, there's colored portions of the railroad
- 20 right-of-way that are the properties that are the
- 21 subject of this action with the designation of parcel
- 22 numbers according to the Department of Transportation

- 1 plats of highways that have been prepared for this
- 2 matter.
- If you start, your Honor, with the
- 4 blue shaded property, that's what's been designated
- 5 as Parcel No. 1HJ0061PE, which is permanent easement,
- 6 and there's also 1HJ0061TE. I believe that that
- 7 property is the subject of the last of the three
- 8 petitions in this consolidated matter, T11-0112.
- 9 JUDGE KIRKLAND-MONTAQUE: Okay.
- 10 MR. FELDER: And as it relates to that
- 11 property, although if you look hard enough underneath
- 12 that blue shading -- and you can see that there's an
- 13 arrow for north, your Honor -- so if you look at
- 14 what's the southwest corner --
- JUDGE KIRKLAND-MONTAQUE: Uh-huh.
- 16 MR. FELDER: -- or quadrant of this area where
- 17 the railroad intersects Illinois 59, there is an
- 18 existing pump house. And because the road is
- 19 depressed in this area -- this is a low area -- there
- 20 are drainage issues attendant to the existing
- 21 roadway. There's an existing pump house, a small
- 22 structure, that is going to be -- part of the project

- 1 is to tear that down and build a new one. And that
- 2 is the first part of this project -- or that's the
- 3 part that the Department will likely address first.
- The blue area is needed for two
- 5 purposes. The permanent easement is needed to
- 6 conduct the demolition of the existing pump house and
- 7 the construction of the new one and also to
- 8 replace -- there is an existing pipe that goes
- 9 underneath the railroad from that pump house to help
- 10 drainage. Although you can't see it from the aerial,
- 11 the railroad is essentially at grade; Illinois 59
- 12 goes underneath at this location. So it is below
- 13 grade essentially. And there's an existing pipe that
- 14 already goes underneath the railroad from this pump
- 15 house or into this pump house, if you will, in a
- 16 north/south fashion.
- 17 The improvement will be to rebuild
- 18 this pump house and to replace the existing pipe to
- 19 essentially upgrade the facilities. The facilities
- 20 are quite old, maybe over 30 years old, and are in
- 21 need of upgrading and improvement. And the temporary
- 22 easement that's shown in the cross-hatch, that's

- 1 needed to stage certain construction activities for
- 2 the demolition and construction of the pump house.
- Farther to the south, there's a pink
- 4 or a red area shaded, and that's Parcel 1HJ0064PE.
- 5 And that's needed for purposes of doing some access
- 6 roadway improvements and also some drainage issues.
- 7 And that is a piece of property that the railroad
- 8 also owns. The railroad property wraps around what
- 9 is marked, as you can see on Exhibit 1, property
- 10 that's owned by the City of Naperville and has some
- 11 power plant facilities located on it. And, again,
- 12 Parcel 1HJ0064PE is the subject of our petition that
- has been filed herein as T11-0104.
- 14 And then the last piece that has its
- own designation and is highlighted in yellow on
- 16 Plaintiff's Exhibit 1 is 1HJ0063PE, and there's a PEA
- 17 and a PEB. And you can see that they're separated by
- 18 an area where, in fact, the Department already has
- 19 rights that it's acquired from the railroad at a
- 20 previous time.
- 21 In the location where the property --
- 22 and there's no coloring at all, if you can see that

- 1 in the exhibit. In that location there's already --
- 2 there's some drainage that's going on in that area,
- 3 and there's a pipe that goes underneath the railroad
- 4 at that area to help drain the water from Waubonsee
- 5 ditch from the north to the south and then south down
- 6 toward the intersection with the property, with the
- 7 road that's just south of this location.
- 8 Those are the properties that we're
- 9 seeking to acquire. There's also a temporary
- 10 easement associated with that, a small temporary
- 11 easement associated with that highlighted in the
- 12 yellow portion, and that's to stage construction
- 13 activities as well.
- Just to sum up, Judge, this is an
- 15 existing underpass with existing facilities. The
- 16 Department is acquiring rights to basically upgrade,
- 17 improve and make those facilities better and work in
- 18 a more efficient way as relates to drainage and the
- 19 flow of traffic at this underpass.
- 20 And with that, I don't have anything
- 21 else for an opening, and I would call Ms. Li to
- 22 testify.

- JUDGE KIRKLAND-MONTAQUE: Okay.
- 2 LIN M. LI, P.E.,
- 3 called as a witness herein, having been first duly
- 4 sworn, was examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY
- 7 MR. FELDER:
- 8 Q Ms. Li, would you please state your name
- 9 and spell it for the court reporter.
- 10 A My name is Lin M. Li. First name is
- 11 spelled L-i-n. Last name is spelled L-i.
- 12 Q And, Ms. Li, what's your current
- 13 occupation?
- 14 A I'm a civil engineer.
- 15 Q By whom are you employed?
- 16 A Illinois Department of Transportation.
- 17 Q What are your duties and responsibilities
- 18 with the Department?
- 19 A My responsibility is to acquire properties
- 20 for roadway improvements, more specifically to handle
- 21 property that the Department cannot acquire through
- voluntary conveyance documents and have to exercise

- 1 litigation.
- 2 Q Okay. So you assist with the eminent
- 3 domain process in acquiring properties?
- 4 A Yes.
- 5 Q And in that capacity are you familiar with
- 6 the roadway improvement that the Department of
- 7 Transportation is undertaking of Illinois Route 59
- 8 near Naperville, Illinois?
- 9 A Yes.
- 10 Q And are you familiar with the improvement
- 11 as it relates to the BNSF Railway location where the
- railroad intersects Illinois 59 at this location?
- 13 A Yes.
- MR. FELDER: Judge, I also put, as I said, the
- 15 three plats --
- JUDGE KIRKLAND-MONTAQUE: Uh-huh.
- 17 MR. FELDER: I have to find my copies.
- 18 BY MR. FELDER:
- 19 O I want to show you what was submitted and
- 20 is marked as Plaintiff's Exhibit 2 for identification
- 21 dated September 8, 2011, which is a plat of highways.
- 22 And I ask you --

- 1 MR. FELDER: Do you have it, your Honor? This
- is the one with the yellow marking. And, Counsel?
- 3 This is the one with the yellow marking.
- 4 JUDGE KIRKLAND-MONTAQUE: Yes.
- 5 BY MR. FELDER:
- 6 Q Plat of highways.
- 7 Do you recognize that document?
- 8 A Yes.
- 9 Q Was the plat prepared by or under the
- 10 direction of the Department of Transportation?
- 11 A Yes.
- 12 Q And does this plat accurately depict the
- 13 property that's needed from the BNSF Railway Company
- 14 that's designated as Parcel No. 1HJ0063PEA, PEB and
- 15 TE for temporary easement?
- 16 A That's correct.
- 17 Q And is it also your understanding that this
- is the plat that is the subject -- depicting the
- 19 property that is the subject of the petition filed as
- 20 T11-0100 in this matter?
- 21 A Yes.
- 22 Q Can you briefly describe this parcel as

- 1 depicted on Exhibit 2?
- 2 A This is parcel -- Parcel 1HJ0063PEA is the
- 3 area underneath the railroad. It's the existing
- 4 roadway.
- 5 Q Okay. There's a road -- Illinois 59 is in
- 6 that location at the present time; is that your
- 7 understanding?
- 8 A Yes.
- 9 Q Okay.
- 10 A And 1HJ0063PEB is a triangle shape that's
- 11 approximately 0.035 acres and runs approximately
- 12 10 feet deep and 150 feet high.
- 13 Q From north to south?
- 14 A North to south, yes.
- Okay. And does the Department need this
- 16 property at this time from the Burlington Northern
- 17 Railway in order to make its improvements on Illinois
- 18 Route 59?
- 19 A Yes.
- 20 Q Let me show you what's been previously --
- 21 what's been previously submitted and is now marked as
- 22 Plaintiff's Exhibit 3.

- 1 MR. FELDER: And that's the one with the red
- 2 marking, Judge.
- JUDGE KIRKLAND-MONTAQUE: Okay.
- 4 MR. FELDER: The red shading.
- 5 JUDGE KIRKLAND-MONTAQUE: I have it.
- 6 MR. FELDER: Dated September 8, 2011.
- 7 Counsel, do you have that?
- 8 MR. PRENDERGAST: Yes, we have it. Thank you.
- 9 BY MR. FELDER:
- 10 Q Let me ask you if you recognize that
- 11 document?
- 12 A Yes.
- Q And that's the plat of highways that's
- 14 prepared by or under the direction of the Department
- of Transportation?
- 16 A That's correct.
- 17 Q And does that plat accurately depict the
- 18 property that the Department needs from the
- 19 Burlington Northern -- BNSF Railway to construct the
- 20 Illinois 59 improvement?
- 21 A Yes.
- 22 Q And that property -- what's the designation

- 1 for that property?
- 2 A The Department designated the area as
- 3 1HJ0064PE.
- 4 Q And is it your understanding that the
- 5 parcel depicted on Exhibit 3 is the subject of the
- 6 petition filed herein as T11-0104?
- 7 A Yes.
- 8 Q All right. And it's also your
- 9 understanding, am I correct, that that property is
- 10 needed for improvements to the access roadway, to the
- 11 pump house as well as for drainage, general
- 12 improvements?
- 13 A Yes.
- 14 O Okay. And let me show you Plaintiff's
- 15 Exhibit 4 which is another plat of highways which has
- 16 blue and green shading on it.
- 17 MR. FELDER: If you have that one, your Honor?
- 18 JUDGE KIRKLAND-MONTAQUE: Yes, I do. Thank
- 19 you.
- 20 MR. FELDER: It's dated September 8, 2011.
- Counsel, do you have that one?
- MR. PRENDERGAST: Yes, we have that. Thank

- 1 you.
- 2 BY MR. FELDER:
- 3 Q And do you recognize Exhibit 4?
- 4 A Yes.
- 5 Q Is that a true and accurate copy of the
- 6 plat of highways prepared by or under the direction
- 7 of the Department of Transportation?
- 8 A Yes.
- 9 Q Does Exhibit 4 accurately -- fairly and
- 10 accurately depict the property that's needed from the
- 11 BNSF Railway at this time to construct the Illinois
- 12 Route 59 improvement project?
- 13 A Yes.
- Q Okay. And briefly can you describe the
- property depicted on Exhibit 4.
- 16 A The area highlighted in blue is designated
- 17 as 1HJ0061PE and is the L-shaped property that is
- 18 approximately 0.302 acres. The area is needed for
- 19 rebuild of pump house and construct a retaining wall
- 20 as well as for drainage, upgrading a drainage pipe in
- 21 this location.
- 22 Q Okay.

- 1 A The area highlighted in green is designated
- 2 1HJ00TE1 -- 61TE. This area is needed for
- 3 construction purposes for regrading the access road
- 4 in this location as well as construct the pump house.
- 5 Q Okay. So the temporary easement is needed
- 6 for regrading of the access road and to stage
- 7 demolition and construction activities relating to
- 8 the pump house improvement?
- 9 A Yes.
- 10 Q All right. Now, is it your understanding
- 11 that the Department has attempted to acquire the
- 12 interest in the property that it seeks at this time
- 13 from the Burlington Northern -- the BNSF Railway
- 14 Company?
- 15 A Yes.
- 16 Q And is it also your understanding that as
- 17 of this time, the Department has not been able to
- 18 acquire the interests in property that it needs for
- 19 purposes of constructing the Illinois Highway 59
- 20 improvement at this location?
- 21 A Yes.
- 22 Q And you're aware that there are some

- ongoing issues between the Department and the BNSF
- 2 Railway Company as it relates to certain conveyance
- 3 documents and title documents that have resulted in
- 4 at least recent efforts being unsuccessful in
- 5 acquiring not just this property, but other
- 6 properties from the Burlington Northern --
- 7 BNSF Railway that are needed for IDOT improvement
- 8 projects?
- 9 A Yes.
- 10 Q Okay. And if the Department is unable to
- 11 acquire the property that it needs from the railroad
- 12 at this location, what will be the result to the
- 13 Department?
- 14 A The project will be delayed. The general
- 15 public will not be able to enjoy the benefit of this
- 16 project. The purpose of this project is to improve
- 17 mobility and safety at this location. If the
- 18 Department is not able to acquire this property, then
- 19 it will not be able to implement this improvement.
- 20 Q Okay. Now, is it your understanding that
- 21 the Department will be entering into an agreement
- 22 with the BNSF railroad as it relates to construction

- 1 and construction activities to be conducted at this
- 2 location when the improvement is actually built?
- 3 A Yes.
- 4 Q All right. And is it also your
- 5 understanding that before the Department will
- 6 commence any construction activities at this
- 7 location, it will conclude an agreement to which the
- 8 BNSF Railway has agreed or approved as it relates to
- 9 the manner of construction and the type of
- 10 construction and actually what construction
- 11 activities will take place?
- 12 A Yes.
- 13 Q And that's something that is in the process
- 14 at this time but has not been yet concluded; is that
- 15 your understanding?
- 16 A Yes.
- 17 Q Okay. And do you have -- strike that.
- Just prior to the start of this
- 19 proceeding, we had a discussion with representatives
- 20 from the railroad in which you were present. You
- 21 recall that, correct?
- 22 A Yes.

- 1 O Okay. And there was a discussion with
- 2 regards to certain preliminary construction plans and
- 3 the status of certain preliminary plans wherein
- 4 certain improvements, especially as it related to the
- 5 pump house, were discussed and in which we reviewed
- 6 certain preliminary plans. Do you recall that?
- 7 A Yes.
- 8 MR. FELDER: And, your Honor, I didn't submit
- 9 this as an exhibit, but I'd like to as a group
- 10 exhibit now, if we could, as Plaintiff's Group
- 11 Exhibit 1 -- or Group Exhibit 5. I'm sorry.
- 12 MR. PRENDERGAST: Just for the record, is that
- 13 a set of plans for the project?
- 14 MR. FELDER: It's the set of preliminary plans
- that we were discussing, and I've got a copy that I
- 16 can give to you.
- 17 MR. PRENDERGAST: Okay. Great.
- 18 MR. FELDER: I think that was the nub of our
- 19 discussion about getting some documents marked.
- 20 BY MR. FELDER:
- 21 Q And let me show you what I've marked as
- 22 Plaintiff's Group Exhibit 5 dated September 8, 2011,

- 1 and ask you, is that a true and accurate copy of the
- 2 preliminary plans that you brought with you and we
- 3 discussed in some brief fashion before we started
- 4 this hearing today?
- 5 A Yes.
- 6 Q Okay. And the plans contain certain pages
- 7 with profile sheets and other detailed drawings as it
- 8 relates to this improvement and particularly as it
- 9 relates to drainage issues and the pump house
- 10 reconstruction; is that correct?
- 11 A That's correct. And also some details on
- 12 the retaining wall as well as a cross-section in this
- 13 area.
- 14 MR. FELDER: Okay. Your Honor, that's all the
- 15 questions that I have on direct examination.
- 16 JUDGE KIRKLAND-MONTAQUE: Okay.
- Mr. Prendergast, do you have any
- 18 questions for the witness?
- MR. PRENDERGAST: Yes, your Honor.

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- 1 CROSS-EXAMINATION
- 2 BY
- 3 MR. PRENDERGAST:
- 4 Q With regard to the Route 59 project, is
- 5 this essentially a widening of Route 59 as it goes
- 6 under the railroad tracks?
- 7 A This improvement is to provide consistent
- 8 three lanes in each direction from Ferry to Aurora
- 9 Road, so it's a total improvement.
- 10 Q And Ferry Road is located to the north of
- 11 the railroad tracks some distance?
- 12 A Yes. Ferry Road is located, yes, north of
- 13 the I88 intersection.
- 14 Q And it's going to go down to Aurora Avenue,
- 15 as I understand it, to the south?
- 16 A Yes.
- 17 Q Okay. And that's some distance south of
- 18 the railroad tracks?
- 19 A Yes.
- 20 Q And is the overall scope of this project to
- 21 generally make Route 59 from a four-lane to a
- 22 six-lane highway?

- 1 A Yes.
- 2 Q And as part of the project, there's going
- 3 to be work done under the railroad tracks in order to
- 4 change the roadway from four lanes to six lanes; is
- 5 that correct?
- 6 A That's correct.
- 7 Q And as far as the bridge structure itself
- 8 is concerned on the east and west side, is it fair to
- 9 say that there's not going to be any changes to that?
- 10 A The overpass structure is not going to be
- 11 changed. There will be minor repair on the structure
- 12 itself, but the abutment or the center pier will not
- 13 be touched.
- 14 O And as I understand it, all of Route 59
- existing roadway will be removed under the bridge,
- 16 and there will be new pavement put in; is that fair
- 17 to say?
- 18 A Yes.
- 19 Q And will any of that work affect the
- 20 structural integrity of the bridge there?
- 21 A No.
- 22 Q Now, with regard to the easements

- 1 themselves, if we could look at Exhibit 1 -- and
- 2 first why don't we go with the blue property that's
- 3 shown there. Do you see that? The property that's
- 4 shaded in blue, I should say.
- 5 A Yes.
- 6 Q And that's the 61 temporary and permanent
- 7 easements?
- 8 A Yes.
- 9 Q And as far as a permanent easement is
- 10 concerned, you had indicated that there's going to be
- 11 a pipe replaced in the area of the blue shaded area
- of the permanent easement?
- 13 A That's correct.
- 14 O And could you indicate for the record what
- the size and materials of that pipe will be?
- 16 A The pipe itself is a 38-inch PVC pipe. The
- 17 pipe will be kept inside a 66 steel casing.
- 18 Q Okay. And is it essentially to aid
- 19 draining in the area?
- 20 A Yes.
- 21 Q Is there an existing pipe, though, being
- 22 taken out of that area or perhaps in the --

- 1 A There's an existing 30-inch pipe in this
- 2 location and will be upgraded to a 48-inch pipe.
- 3 Q And will the other pipe be removed as part
- 4 of this project?
- 5 A That's my understanding, yes.
- 6 Q Could you indicate for the record what
- 7 construction activities will be necessary in order to
- 8 remove the existing pipe and to install the new pipe
- 9 that's going under the tracks?
- 10 A The proposed plan calls for a steel casing,
- 11 66 inches of casing that will be jacked underneath
- 12 the railroad track. So it then would be going to
- this area away from the railroad track and opened up
- 14 here and jack the casing.
- 15 Q Do you know what type of equipment is going
- 16 to be used as far as jacking or installation of the
- 17 pipe?
- 18 A I believe, at a minimum, medium size of
- 19 heavy equipment will be needed.
- 20 Q Would it require any type of boom equipment
- 21 to your knowledge?
- 22 A I am not sure at this point.

- 1 Q Do you know if there's going to be any need
- 2 for any type of equipment or people working on the
- 3 project to be within 25 feet of any of the railroad
- 4 tracks that go through the area?
- 5 A Yes.
- 6 Q Okay. And is the Department willing to
- 7 sign any flagger agreements that might be necessary
- 8 to protect the workers who are working within 25 feet
- 9 of the railroad tracks?
- 10 A Yes. The Department is anticipated to
- include the flagging service in the agreement with
- 12 the BNSF.
- 13 Q Okay. And is it your understanding that
- 14 some type of a construction agreement will also be --
- will be part of the overall agreement concerning this
- 16 project?
- 17 A Yes.
- 18 Q And will there be requirements for railroad
- 19 protective insurance and general liability insurance
- 20 for IDOT and the contractors?
- 21 A Yes.
- 22 Q Okay. And will that include clauses that

- 1 will indicate that BNSF would be an additional
- 2 insured under those policies?
- 3 A That's my understanding.
- 4 O With regard to the blue shaded area, the
- 5 permanent easement, is there any other work that's
- 6 going to be done in that area other than rebuilding
- 7 the pump house and replacing the pipe that will run
- 8 under the railroad tracks there?
- 9 A There will be also a retaining wall built
- 10 in this location.
- 11 Q Okay. Could you indicate for the record
- where the retaining wall is going to be placed?
- 13 A Retaining wall is proposed at all four
- 14 quadrants of the railroad and 59 grade separation and
- 15 at the -- well, a retaining wall between the new --
- 16 well, the new roadway -- not the new roadway --
- 17 adjacent to Route 59 between the pump house and 59
- and also there's a retaining wall built on the
- 19 southeast quadrant as well as the northwest,
- 20 northeast quadrant.
- 21 Q So in all four quadrants, there will be a
- 22 retaining wall?

- 1 A Yes.
- 2 Q And just so I understand as a layperson,
- 3 what would be the -- what would it be retaining?
- 4 What's the purpose of the retaining wall?
- 5 A Is retaining the adjacent property so
- 6 minimum impact go into the --
- 7 Q Is it to protect the slopes in the area
- 8 there?
- 9 A To protect the slope. A lot of grading
- 10 needs to be done along the adjacent property.
- 11 Q And then with regard to the temporary
- 12 easement in the blue shaded area, that's essentially
- 13 to stage construction equipment; is that correct?
- 14 A It's not for stage -- it's for access in
- 15 constructing this area, but it's not for storage of
- 16 equipment.
- 17 Also, the purpose of this temporary
- 18 easement is needed for regrading the access road that
- 19 comes off in this area.
- 20 O And will that -- what's the duration of the
- temporary easement that you're seeking?
- 22 A It's a five-year temporary easement or end

- of construction, whichever comes first.
- 2 Q And is there any other purpose for the
- 3 permanent easement in blue other than for replacing
- 4 the pipe, rebuilding the pump house and to construct
- 5 retaining walls?
- 6 A The Department is seeking a general purpose
- 7 for roadway -- well, it's seeking a general purpose
- 8 roadway improvement. So this shaded blue area, the
- 9 existing abutment is located in this shaded blue
- 10 area.
- 11 Q So is part of it for the roadway surface
- 12 itself?
- 13 A Some of it.
- Q Okay. The part that's on the east edge?
- 15 A Yes.
- 16 Q Now, as far as maintenance of these
- 17 facilities into the future, is it your understanding
- 18 that IDOT is going to maintain the roadway and the
- 19 retaining walls and the pipe and the pump house?
- 20 A Yes.
- 21 Q And as far as the cost of the project is
- 22 concerned, is IDOT going to bear the cost of the

- 1 project and any future maintenance?
- 2 A Yes.
- 3 Q Now, with regard to the permanent easements
- 4 that are in yellow -- why don't we take the one that
- 5 actually appears to be on Route 59.
- 6 What's the purpose of that permanent
- 7 easement? I think it's Permanent Easement A.
- 8 A The purpose of this easement is for roadway
- 9 purpose, the existing 59 is located.
- 10 Q Okay. So that would involve the roadway
- 11 surface and the roadway widening?
- 12 A Yes.
- 13 Q And the roadway rebuild under the bridge?
- 14 A Yes.
- 15 Q Is there any other reason other than
- 16 perhaps a retaining wall for Permanent Easement A in
- 17 yellow?
- 18 A A retaining wall?
- 19 Q Anything else besides construction of the
- 20 roadway and a retaining wall?
- 21 A As part of the roadway improvement, there's
- 22 always drainage included for the pavement. Drainage.

- 1 So there will be a drainage structure put in in this
- 2 location.
- 3 O Will that be underneath the level of the
- 4 roadway?
- 5 A Yes. That's also part of what the
- 6 Department considers the roadway purpose.
- 7 Q Anything else as far as use of that
- 8 easement is concerned?
- 9 A Not that I can think of.
- 10 Q Okay. Now, if we go to Permanent
- 11 Easement B, what's the purpose of that easement in
- 12 yellow on the map, the triangular portion in yellow
- on Exhibit A -- Exhibit 1?
- 14 A The Department is building -- connecting an
- 15 existing 8 by 4 culvert at this location. Waubonsee
- 16 Creek is running parallel to 59 on the east side of
- 17 this -- on the east side of the roadway. The
- 18 Department has proposed putting in a double 8 by 4
- 19 box at this location to close -- to keep this creek
- 20 closed. This creek runs on the east side of 59 from
- 21 the railroad track approximately 4 or 500 feet and
- 22 cross 59 and go west.

- 1 Q Okay. So is the only use anticipated for
- 2 Permanent Easement B in yellow on Exhibit 1 for
- 3 construction of a culvert?
- 4 A The purpose of roadway improvement includes
- 5 drainage improvement.
- 6 Q Okay. What other drainage improvements
- 7 would be contemplated for Permanent Easement B other
- 8 than the culvert?
- 9 A The detail plan is still in development.
- 10 At this time all I can see is the culvert. There
- 11 might be more details that need to be included.
- 12 Q And does the culvert run under the tracks?
- 13 A Yes.
- 14 O From north to south?
- 15 A The existing culvert run under the track.
- 16 That culvert is 8 by 4 box culvert. That culvert
- 17 will remain, will not be replaced.
- 18 Q So is there any work that's going to be
- done in that area as part of the project?
- 20 A Yes.
- 21 Q And what's going to be done there?
- 22 A Well, there's an existing culvert that runs

- 1 underneath the track. We'll connect this culvert
- 2 with a double 8 by 4 culvert, so those connections
- 3 will be done in this location.
- 4 Q Okay. And as far as the temporary easement
- 5 in the yellow area, what's the purpose of that
- 6 temporary easement?
- 7 A The purpose of the temporary easement is
- 8 for construction to put in those culverts.
- 9 Q Okay. Is the Department of Transportation
- 10 agreeable to return the areas of the temporary
- 11 easements into their existing condition before the
- 12 project after it's completed?
- 13 A It's the Department's policy to restore the
- 14 temporary easement to its pre-existing condition as
- 15 possible. Of course, if trees exist in this
- 16 temporary easement that they need to cut down, then
- 17 the Department will replace it with sodding, but we
- 18 cannot replace a mature tree. I don't know in this
- 19 case that there is a tree or not.
- 20 O And what's the duration anticipated for
- 21 Temporary Easement 1HJ0063?
- 22 A The Department seeks to acquire a five-year

- 1 temporary easement or end of construction, whichever
- 2 comes first.
- 3 Q Now, as part of the work that's done on
- 4 either permanent easement that's shaded in yellow,
- 5 either A or B, do you anticipate that there will be
- 6 any equipment or people within 25 feet of the tracks
- 7 in the course of the work done in that area?
- 8 A Yes. Most likely in the 25 feet, but below
- 9 the railroad track.
- 10 Q Okay. And at this point do you know if
- there's going to be any need for any type of boom
- 12 equipment or other equipment that may raise up toward
- 13 the level of the tracks within 25 feet of any of
- 14 those tracks?
- 15 A At this time, I don't know.
- 16 Q But if there is, is IDOT willing to sign,
- 17 you know, as part of the overall maintenance
- 18 agreement, flagging agreements with regard to that
- 19 area as well?
- 20 A Yes.
- 21 Q And just as far as the overall scope of
- 22 this project, the insurance requirements that I asked

- 1 you about with railroad protective and commercial
- 2 liability and having the railroad -- the BNSF be an
- 3 additional insured on those policies, will that cover
- 4 the entire project?
- 5 A Yes.
- 6 Q One point I'd like to clear up, Mr. Felder
- 7 was asking you some questions about the negotiations
- 8 prior to the filing of this petition concerning the
- 9 permanent and temporary easements.
- 10 Were you personally involved in those
- 11 negotiations?
- 12 A No.
- Q Okay. So as to what paperwork was
- 14 submitted or, you know, what the terms exactly were,
- 15 you wouldn't have personal knowledge of that; is that
- 16 correct?
- 17 A I don't understand the question.
- 18 Q Okay. Is it part of your work on this
- 19 project to have been involved in the negotiation or
- 20 the drafting or interpreting of any of the paperwork
- 21 concerning any offers that were made before the
- 22 filing of this petition?

- 1 A I reviewed the file of this parcel.
- 3 there was no signed paperwork; is that correct?
- 4 A That's correct.
- 5 Q As far as the details of the terms of that
- 6 paperwork, is that something that you don't get
- 7 involved with as a civil engineer?
- 8 A No.
- 9 Q Okay. And as to how those negotiations
- 10 went -- I just don't want BNSF to be portrayed as the
- 11 bad guy in this -- as to how those negotiations went,
- 12 you don't know if it was, like, Here, sign this
- 13 paperwork, take it or leave it, or if there was
- 14 actual true negotiations involved; you wouldn't know
- 15 that?
- 16 A Those would be properly documented in the
- 17 negotiation report if any communication take place.
- 18 Based on review of the file, the negotiation report,
- 19 there's an offer made, communication take place,
- there's no conclusion of the negotiation.
- Q Okay. And, let's say, if the BNSF wanted
- 22 to change the terms of IDOT's paperwork, do you know

- 1 IDOT's policies as to whether the paperwork can be
- 2 changed in any way, or is that something you don't
- 3 deal with as a civil engineer?
- 4 A When a property is acquired, negotiations
- 5 take place. There's some language that could be
- 6 negotiated, but that language needs to be approved by
- 7 our chief counsel.
- 8 Q Okay. And as to whether that occurred or
- 9 didn't occur, you don't know in this case?
- 10 A There's no such documentation in the
- 11 negotiation report.
- 12 Q And with regard to any work that may be
- done on or within 25 feet of the railroad tracks, is
- 14 IDOT agreeable to have their contractors comply with
- 15 any federal regulations concerning worker safety for
- 16 that type of work?
- 17 A That's the requirement, for the contractor
- 18 to comply.
- 19 Q Will any of the work that's done in this
- 20 project cause any type of drainage problems for the
- 21 track structures or the areas near the bridge
- 22 structures?

- 1 A Cause problems? I don't believe so.
- 2 Q And, finally, with regard to the permanent
- 3 easement that's shaded in red on Exhibit 1, what's
- 4 the purpose of that easement?
- 5 A The roadway purpose includes the retaining
- 6 wall that will be extended to this area as well as an
- 7 access road in this location and drainage. There's
- 8 also a drainage pipe that would be replaced in this
- 9 location as well.
- 10 Q Okay. And where will that drainage pipe
- 11 run to?
- 12 A Run just south of this location to
- 13 Waubonsee Creek, just south of this property.
- 14 MR. FELDER: Do you want to use Exhibit 1 to
- 15 show where that is?
- 16 THE WITNESS: Waubonsee Creek is coming from
- 17 east of this location, runs parallel on the east side
- of 59 and cross 59 and go west, so just south of
- 19 Parcel 64.
- 20 BY MR. PRENDERGAST:
- 21 Q And with regard to the permanent easements
- that are shaded in yellow and in red, if there's any

- 1 future maintenance with regard to the areas involved
- 2 in the project, is it your understanding that IDOT
- 3 will maintain those areas and pay for any necessary
- 4 maintenance in those areas?
- 5 A Yes.
- 6 MR. PRENDERGAST: That's all I have. Thank
- 7 you.
- 8 JUDGE KIRKLAND-MONTAQUE: Okay.
- 9 Mr. Vercruysse.
- 10 MR. VERCRUYSSE: Thank you, your Honor. Just a
- 11 few questions.
- 12 CROSS-EXAMINATION
- 13 BY
- MR. VERCRUYSSE:
- 15 Q Ms. Li, in terms of the Department's
- 16 desired time frame for construction, can you give us
- 17 the letting schedule that you have.
- 18 A This project is currently scheduled for
- 19 January 2012. We're working toward this schedule,
- 20 but there is the chance that this schedule will be
- 21 continued to March or June.
- Q Okay. Thank you.

- 1 Group Exhibit 5 was provided to the
- 2 parties here with the preliminary plans, and I'd just
- 3 like to confirm a few of the items.
- 4 On the west side of the street, Group
- 5 Exhibit 5 shows a 10-foot wide multi-use path that
- 6 approaches this structure and then it narrows down to
- 7 an approximately 6-foot wide multi-use path.
- 8 Can you confirm that that's the design
- 9 that's called for?
- 10 A Yes.
- 11 Q Is there existing sidewalk under the
- 12 structure that you're aware of?
- 13 A I believe so, but I'm not a hundred percent
- 14 sure.
- 15 Q But the multi-use path would be following a
- 16 course and then would align with what's referred to
- 17 as 0061 permanent easement highlighted in blue as
- 18 referred to in the Exhibit 1 aerial?
- 19 A Yes.
- 20 Q Is that multi-use path going to be the
- 21 jurisdiction of the Department, or was that requested
- from another agency that you're aware of?

- 1 A I believe it's requested by Naperville.
- Q Okay. Under the structure itself, the
- 3 bridge, is it under the jurisdiction and owned by the
- 4 Department currently?
- 5 A Yes.
- 6 Q Okay. It noted that there was going to be
- 7 bridge beam painting in the project; is that correct?
- 8 A Yes.
- 9 Q As well as any sort of repair to the
- 10 concrete abutments and other walls associated with
- 11 the structure; is that correct?
- 12 A Yes.
- MR. VERCRUYSSE: Thank you.
- 14 No further questions. Thank you very
- 15 much.
- Thank you, your Honor.
- 17 JUDGE KIRKLAND-MONTAQUE: Okay. I have a
- 18 question, just a general question: Route 59, is
- 19 there a common name for that street that might be
- 20 more recognizable?
- 21 MR. VERCRUYSSE: Through this area, I'm not
- 22 aware of it. To the north, it's Sutton. But down

- through here, I don't believe.
- JUDGE KIRKLAND-MONTAQUE: I'm just curious.
- 3 Mr. Prendergast, do you have a
- 4 witness?
- 5 MR. PRENDERGAST: No, we are not going to call
- 6 any witnesses.
- JUDGE KIRKLAND-MONTAQUE: Mr. Felder, do you
- 8 have anything further?
- 9 MR. FELDER: No, just Ms. Li.
- 10 JUDGE KIRKLAND-MONTAQUE: Okay.
- 11 MR. FELDER: Other than to offer into evidence
- 12 Exhibits 1 through 5.
- JUDGE KIRKLAND-MONTAQUE: Okay. Any objection
- 14 to Exhibits 1 through 5?
- MR. PRENDERGAST: With 5 just with the
- 16 understanding that these are preliminary,
- 17 undeveloped -- fully developed plans.
- MR. FELDER: I'll withdraw that. I won't offer
- 19 them. Just informational.
- 20 JUDGE KIRKLAND-MONTAQUE: 1 through 4 then.
- 21 MR. PRENDERGAST: For informational purposes
- 22 only, that's fine if they're admitted into the

- 1 record.
- 2 MR. VERCRUYSSE: Staff doesn't have an
- 3 objection, your Honor, informational or if you wanted
- 4 it part of the record.
- 5 MR. FELDER: I only -- I'll withdraw offering
- 6 5. I'll offer 1 through 4. 5 I've given copies and
- 7 they were provided in the spirit of updating the
- 8 information as we have it today.
- 9 JUDGE KIRKLAND-MONTAQUE: Okay. So
- 10 Petitioner's Exhibits 1 through 4 are admitted into
- 11 evidence.
- MR. PRENDERGAST: No objection, your Honor.
- JUDGE KIRKLAND-MONTAQUE: No objection. Okay.
- I'll admit those four.
- 15 (Whereupon, IDOT Exhibit
- 16 Nos. 1-4 were admitted into
- 17 evidence.)
- JUDGE KIRKLAND-MONTAQUE: And, Staff, could you
- make a statement on the record regarding Staff's
- 20 position on the project.
- MR. VERCRUYSSE: Yes, your Honor.
- 22 Staff has no objection to the

- 1 Department's request for the use of eminent domain
- 2 for the parcels identified for the Illinois Route 59
- 3 improvement.
- 4 JUDGE KIRKLAND-MONTAQUE: Okay. Thank you.
- 5 MR. VERCRUYSSE: Thank you.
- 6 JUDGE KIRKLAND-MONTAQUE: Is there anything
- 7 further?
- 8 Mr. Prendergast, did you want to make
- 9 a statement on the record?
- MR. PRENDERGAST: Well, your Honor, some of the
- 11 plans are still in the development process. I think
- 12 we may be able to proceed to order. But what I would
- 13 suggest is, if Mr. Felder wants to draft an order and
- 14 I could provide comments on it, and perhaps we could
- reach an agreed order on it. But it depends what's
- in there, what's proposed. But generally we are not
- 17 taking a position until we, you know, have a full
- 18 understanding of what the project entails. We would
- 19 be willing to consider working toward an agreed order
- 20 at this time.
- JUDGE KIRKLAND-MONTAQUE: Okay. Mr. Felder,
- 22 were you about to say something?

- 1 MR. FELDER: No. Other than I'll be happy to
- 2 prepare an order and submit it to Mr. Prendergast for
- 3 his review.
- 4 This is a little bit unusual because
- 5 usually we're here asking you to do it yesterday
- 6 because we have to acquire the property because we're
- 7 trying to let a contract next month. We're not quite
- 8 in that position. But, again, January could be
- 9 possible or likely even.
- 10 And in terms of the time frame, I
- 11 guess what are we dealing with with October sessions?
- 12 Is there a later October session?
- 13 JUDGE KIRKLAND-MONTAQUE: I don't have the
- 14 schedule with me. Hold on.
- MR. FELDER: Because I'd like to try to, of
- 16 course, cooperate with Mr. Prendergast and see if we
- 17 can submit something to you jointly.
- JUDGE KIRKLAND-MONTAQUE: Well, there appears
- 19 to be at this time October 5th and October 19th.
- 20 MR. FELDER: Okay. I guess my hope would be to
- 21 have it concluded or in a posture to be concluded by
- the October 19th session. So I'm not sure how you

- 1 would like to proceed. We could set a date out two
- 2 weeks to see if we have some agreement. We could set
- 3 anything you want, actually.
- 4 JUDGE KIRKLAND-MONTAQUE: I'm thinking also.
- 5 MR. FELDER: Or you could issue -- in the past
- 6 you've issued proposed orders and given us seven days
- 7 to comment and maybe that's the better way to do it
- 8 or at least the way to keep it --
- 9 JUDGE KIRKLAND-MONTAQUE: Moving.
- 10 MR. FELDER: -- moving toward October.
- MR. VERCRUYSSE: Mr. Prendergast, do you see
- 12 any issues other than an agreed order identifying
- 13 that the Commission authorizes the Department to use
- 14 eminent domain? I don't think it will get into
- 15 anything as far as your issues with title or
- 16 documents associated with the transaction. So I
- 17 don't know if we're making a bigger issue if we get
- 18 it drafted. Mr. Prendergast has always been very
- 19 quick in his review and working with his client. So
- 20 do you foresee --
- 21 MR. PRENDERGAST: I may want to propose some
- 22 language, you know, that perhaps --

- 1 JUDGE KIRKLAND-MONTAQUE: Why don't I do a
- 2 draft order and then you guys can respond to it?
- 3 MR. FELDER: Very good.
- 4 MR. PRENDERGAST: That would be fine, your
- 5 Honor.
- 6 JUDGE KIRKLAND-MONTAQUE: So I'll go ahead and
- 7 mark it heard and taken because I don't think there's
- 8 any more evidence to hear -- to be presented. And I
- 9 will use some of the prior orders in these types of
- 10 matters as a guide to draft a proposed order, and you
- 11 will have your time to file briefs on exceptions if
- 12 you want.
- MR. VERCRUYSSE: Thank you, your Honor.
- 14 JUDGE KIRKLAND-MONTAQUE: All right. Thank
- 15 you.
- 16 HEARD AND TAKEN.

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